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H.R. 2392

[Report No. 106–289]

IN THE SENATE OF THE UNITED STATES

September 28, 1999

Received; read twice and referred to the Committee on Small Business

May 10, 2000

Reported by Mr. BOND, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

AN ACT

To amend the Small Business Act to extend the authorization for the Small Business Innovation Research Program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Small Business Inno-
- 5 vation Research Program Reauthorization Act of 1999".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds that—

- (1) the small business innovation research program established under the Small Business Innovation Development Act of 1982 and reauthorized by the Small Business Research and Development Enhancement Act of 1992 (in this section referred to as the "SBIR program") is highly successful in involving small businesses in federally funded research and development;
 - (2) the SBIR program made the cost-effective and unique research and development capabilities possessed by the small businesses of this Nation available to Federal agencies and departments;
 - (3) the innovative goods and services developed by small businesses that participated in the SBIR program have produced innovations of critical importance in a wide variety of high-technology fields, including biology, medicine, education, and defense;
 - (4) the SBIR program is a catalyst in the promotion of research and development, the commercialization of innovative technology, the development of new products and services, and the continued excellence of this Nation's high-technology industries; and
 - (5) the continuation of the SBIR program will provide expanded opportunities for one of the Na-

- 1 tion's vital resources, its small businesses, will foster
- 2 invention, research, and technology, will create jobs,
- 3 and will increase this Nation's competitiveness in
- 4 international markets.

5 SEC. 3. EXTENSION OF SBIR PROGRAM.

- 6 Section 9(m) of the Small Business Act (15 U.S.C.
- 7 638(m)) is amended to read as follows:
- 8 "(m) TERMINATION.—The authorization to carry out
- 9 the Small Business Innovation Research Program estab-
- 10 lished under this section shall terminate on September 30,
- 11 2007.".
- 12 **SEC. 4. ANNUAL REPORT.**
- 13 Section 9(b)(7) of the Small Business Act (15 U.S.C.
- 14 638(b)(7)) is amended by striking "and the Committee on
- 15 Small Business of the House of Representatives" and in-
- 16 serting ", and to the Committee on Science and the Com-
- 17 mittee on Small Business of the House of Representa-
- 18 tives,".
- 19 SEC. 5. THIRD PHASE ASSISTANCE.
- 20 Section 9(e)(4)(C)(i) of the Small Business Act (15
- 21 U.S.C. 638(e)(4)(C)(i)) is amended by striking "; and"
- 22 and inserting "; or".

1 SEC. 6. RIGHTS TO DATA.

2	Section 9(j) of the Small Business Act (15 U.S.C.
3	638(j)) is amended by adding at the end the following new
4	paragraph:
5	"(3) Additional modifications.—Not later
6	than 90 days after the enactment of the Small Busi-
7	ness Innovation Research Program Reauthorization
8	Act of 1999, the Administrator shall modify the pol-
9	icy directives issued pursuant to this subsection to
10	clarify that the rights provided for under subpara-
11	graph (2)(A) of this subsection apply to all Federal
12	funding awards falling under the definitions of 'first
13	phase', 'second phase', or 'third phase', as specified
1 1	in subsection (e)(4).".
14	in subsection (e)(4).
14 15	SEC. 7. REPORT ON PROGRAMS FOR ANNUAL PERFORM-
15	SEC. 7. REPORT ON PROGRAMS FOR ANNUAL PERFORM-
15 16	SEC. 7. REPORT ON PROGRAMS FOR ANNUAL PERFORMANCE PLAN.
15 16 17	SEC. 7. REPORT ON PROGRAMS FOR ANNUAL PERFORMANCE PLAN. Section 9(g) of the Small Business Act (15 U.S.C.
15 16 17 18	Sec. 7. REPORT ON PROGRAMS FOR ANNUAL PERFORMANCE PLAN. Section 9(g) of the Small Business Act (15 U.S.C. 638(g)) is amended—
15 16 17 18 19	Sec. 7. REPORT ON PROGRAMS FOR ANNUAL PERFORMANCE PLAN. Section 9(g) of the Small Business Act (15 U.S.C. 638(g)) is amended— (1) in paragraph (7), by striking "and" at the
15 16 17 18 19 20	SEC. 7. REPORT ON PROGRAMS FOR ANNUAL PERFORMANCE PLAN. Section 9(g) of the Small Business Act (15 U.S.C. 638(g)) is amended— (1) in paragraph (7), by striking "and" at the end;
15 16 17 18 19 20 21	SEC. 7. REPORT ON PROGRAMS FOR ANNUAL PERFORMANCE PLAN. Section 9(g) of the Small Business Act (15 U.S.C. 638(g)) is amended— (1) in paragraph (7), by striking "and" at the end; (2) in paragraph (8), by striking the period at
15 16 17 18 19 20 21 22	SEC. 7. REPORT ON PROGRAMS FOR ANNUAL PERFORMANCE PLAN. Section 9(g) of the Small Business Act (15 U.S.C. 638(g)) is amended— (1) in paragraph (7), by striking "and" at the end; (2) in paragraph (8), by striking the period at the end and inserting "; and"; and
15 16 17 18 19 20 21 22 23	SEC. 7. REPORT ON PROGRAMS FOR ANNUAL PERFORMANCE PLAN. Section 9(g) of the Small Business Act (15 U.S.C. 638(g)) is amended— (1) in paragraph (7), by striking "and" at the end; (2) in paragraph (8), by striking the period at the end and inserting "; and"; and (3) by adding at the end the following new

- 1 tion 1115 of title 31, United States Code, a section
- 2 on its SBIR program, and shall submit such section
- 3 to the Committee on Small Business of the Senate,
- 4 and the Committee on Science and the Committee
- 5 on Small Business of the House of Representa-
- 6 tives.".

7 SEC. 8. OUTPUT AND OUTCOME DATA.

- 8 (a) Collection.—Section 9(g) of the Small Busi-
- 9 ness Act (15 U.S.C. 638(g)) is amended—
- 10 (1) by striking "and" at the end of paragraph
- 11 (7);
- 12 (2) by striking the period at the end of para-
- 13 graph (8) and inserting "; and"; and
- 14 (3) by adding at the end the following new
- 15 paragraph:
- 16 "(9) collect and include in the report required
- by paragraph (8) such data from awardees as is nec-
- 18 essary to assess SBIR program outputs and out-
- 19 comes, including data necessary to maintain the
- 20 data base described in subsection (k).".
- 21 (b) REPORT TO CONGRESS.—Section 9(b)(7) of the
- 22 Small Business Act (15 U.S.C. 638(b)(7)) is further
- 23 amended by inserting ", including the data on output and
- 24 outcomes collected pursuant to subsections (g)(8) and
- 25 (o)(9) and a description of the extent to which Federal

1	agencies are providing in a timely manner information
2	needed to maintain the data base described in subsection
3	(k)" before the period at the end.
4	(e) Data Base.—Section 9 of the Small Business
5	Act (15 U.S.C. 638) is amended by adding after sub-
6	section (j) the following new subsection:
7	"(k) Data Base.—
8	"(1) Public data base.—Not later than 180
9	days after the date of the enactment of the Small
10	Business Innovation Research Program Reauthoriza-
11	tion Act of 1999, the Administrator shall develop,
12	maintain, and make available to the public a search-
13	able, up-to-date, electronic data base that includes—
14	"(A) the name, size, and location, and an
15	identifying number assigned by the Administra-
16	tion, of each small business concern that has re-
17	ceived a first phase or second phase SBIR
18	award from a Federal agency; and
19	"(B) a description of each first phase or
20	second phase SBIR award received by that
21	small business concern, including—
22	"(i) an abstract of the project funded
23	by the award;
24	"(ii) the Federal agency making the
25	award; and

1	"(iii) the date and amount of the
2	award.
3	"(2) GOVERNMENT DATA BASE.—Not later
4	than 180 days after the date of the enactment of the
5	Small Business Innovation Research Program Reau-
6	thorization Act of 1999, the Administrator, in con-
7	sultation with Federal agencies required to have an
8	SBIR program pursuant to subsection (f)(1), shall
9	develop and maintain a data base to be used for
10	SBIR program evaluation that—
11	"(A) contains information, for each second
12	phase award made by a Federal agency, on—
13	"(i) revenue from the sale of new
14	products or services (other than research
15	or research and development services) re-
16	sulting from the technology developed
17	under the award; and
18	"(ii) additional investment from any
19	source, other than the SBIR or STTR pro-
20	gram, in activities that further the develop-
21	ment or commercialization of the tech-
22	nology developed under the award, with
23	commercialization investment identified
24	separately;

1	"(B) includes any brief narrative informa-
2	tion that a small business concern receiving a
3	second phase award submits to further describe
4	the outputs and outcomes of its award;
5	"(C) includes for each applicant for a first
6	phase or second phase award which does not re-
7	ceive an award—
8	"(i) the name, size, and location, and
9	an identifying number assigned by the Ad-
10	ministration;
11	"(ii) an abstract of the project; and
12	"(iii) the Federal agency to which the
13	application was made; and
14	"(D) is available for use only for program
15	evaluation purposes by the Federal Government
16	or by other authorized persons who are subject
17	to a use and nondisclosure agreement with the
18	Federal Government covering the use of the
19	data base.
20	"(3) Protection of information.—Informa-
21	tion provided under paragraph (2) shall be consid-
22	ered privileged and confidential and not subject to
23	disclosure pursuant to section 552 of title 5, United
24	States Code."

1 SEC. 9. AWARD AMOUNT AND DURATION.

2	Section 9(j) of the Small Business Act (15 U.S.C
3	638(j)) is further amended by adding at the end the fol-
4	lowing new paragraph:
5	"(4) FURTHER MODIFICATION.—Not later than
6	30 days after the date of enactment of the Small
7	Business Innovation Research Program Reauthoriza
8	tion Act of 1999, the Administrator shall modify the
9	policy directives issued pursuant to this subsection
10	to
11	"(A) authorize awards exceeding the
12	amounts established under paragraph (2)(D) or
13	for time periods greater than those established
14	pursuant to this subsection;
15	"(B) require agencies to give preference
16	when providing second phase awards that ex-
17	ceed the amounts established under paragraph
18	(2)(D) to projects that have met the require-
19	ments of subsection (e)(4)(B)(ii) and (iii); and
20	"(C) require that notice of and a justifica-
21	tion for any award described in subparagraph
22	(A) be included in the report required under
23	subsection $(g)(8)$.".
24	SEC. 10. SECOND PHASE COMMERCIAL PLAN.
25	Section 9(j)(2) of the Small Business Act (15 U.S.C
26	638(j)(2)) is further amended—

1	(1) by striking "and" at the end of subpara-
2	graph (H);
3	(2) by striking the period at the end of sub-
4	paragraph (I) and inserting "; and"; and
5	(3) by adding at the end the following new sub-
6	paragraph:
7	"(J) the requirement of a commercial plan
8	with each application for a second phase
9	award.''.
10	SEC. 11. NATIONAL RESEARCH COUNCIL REPORT.
11	(a) STUDY AND RECOMMENDATIONS.—The heads of
12	each agency with a budget of more than \$65,000,000 for
13	its SBIR program for fiscal year 1999 shall, not later than
14	6 months after the date of the enactment of this Act, coop-
15	eratively enter into an agreement with the National Re-
16	search Council for such Council, in consultation with the
17	Office of Advocacy of the Small Business Administration
18	and other interested parties, to—
19	(1) conduct a comprehensive study of how the
20	Small Business Innovation Research Program has
21	stimulated technological innovation and used small
22	businesses to meet Federal research and develop-
23	ment needs, including—
24	(A) a review of the importance that Fed-
25	eral research agencies are assigning to the

1	Small Business Innovation Research Program,
2	and of the quality of research being conducted
3	under such program;
4	(B) an evaluation of the economic rate of
5	return of the Small Business Innovation Re-
6	search Program over the life of the program;
7	(C) a comparison of the rate of techno-
8	logical innovation by small businesses with that
9	of large businesses and universities;
10	(D) a comparison of the allocation for fis-
11	cal year 1999 of Federal research and develop-
12	ment funds to small businesses with such allo-
13	eation for fiscal year 1983; and
14	(E) an analysis of whether Federal agen-
15	cies, in fulfilling their procurement needs, are
16	making sufficient effort to use small businesses
17	that have completed a second phase award; and
18	(2) make recommendations with respect to—
19	(A) measures of outcomes for strategie
20	plans submitted under section 306 of title 5,
21	United States Code, and performance plans
22	submitted under section 1115 of title 31,
23	United States Code, of each Federal agency
24	participating in the Small Business Innovation
25	Research Program;

1 (B) whether companies who can dem-2 onstrate project feasibility, but who have not re-3 ceived a first phase award, should be eligible for 4 second phase awards, and the potential impacts 5 of such awards on the competitive selection 6 process of the program; 7 whether the **Federal** Government 8 should be permitted to recoup some or all of its 9 expenses if a controlling interest in a company

> company or to a company which is not a small business concern; (D) how to increase the use by the Federal

> receiving an SBIR award is sold to a foreign

Government in its programs and procurements of technology-oriented small businesses; and

16 (E) improvements to the SBIR program.

17 (b) REPORT.—Not later than 4 years after the date of the enactment of this Act, the heads of agencies enter-18 ing into an agreement under this section shall cooperatively transmit to the Committee on Science and the Committee on Small Business of the House of Representatives, and to the Committee on Small Business of the Senate, a report including the results of the study conducted under subsection (a)(1) and recommendations made under sub-25 section (a)(2).

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SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "Small Business Innovation Research Program Reauthor-
- 4 ization Act of 2000".
- 5 (b) Table of Contents for
- 6 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings.
 - Sec. 3. Extension of SBIR program.
 - Sec. 4. Third phase assistance.
 - Sec. 5. Rights to data.
 - Sec. 6. Report on programs for annual performance plan.
 - Sec. 7. Collection, reporting, and maintenance of information.
 - Sec. 8. Federal agency expenditures for the SBIR program.
 - $Sec.\ 9.\ Federal\ and\ State\ technology\ partnership\ program.$
 - Sec. 10. Mentoring Networks.

7 SEC. 2. FINDINGS.

- 8 Congress finds that—
- 9 (1) the small business innovation research pro-
- 10 gram established under the Small Business Innova-
- 11 tion Development Act of 1982, and reauthorized by
- 12 the Small Business Research and Development En-
- 13 hancement Act of 1992 (referred to in this section as
- "SBIR" or the "SBIR program"), is highly successful
- in involving small business concerns in federally
- 16 funded research and development;
- 17 (2) the SBIR program made the cost-effective
- and unique research and development capabilities
- 19 possessed by the small business concerns of this Na-
- 20 tion available to Federal departments and agencies;

1	(3) the innovative goods and services developed
2	by small business concerns that participated in the
3	SBIR program have produced innovations of critical
4	importance in a wide variety of high-technology
5	fields, including biology, medicine, education, elec-
6	tronics, information technology, materials, and de-
7	fense;
8	(4) the SBIR program is a catalyst in the pro-
9	motion of research and development, the commer-
10	cialization of innovative technology, the development
11	of new products and services, the attraction of private
12	investment, and the continued excellence of the high-
13	technology industries of this Nation; and
14	(5) the continuation of the SBIR program will—
15	(A) provide expanded opportunities for one
16	of the vital resources of the Nation, its small
17	business concerns;
18	(B) foster invention, research, and tech-
19	nology;
20	(C) create jobs; and
21	(D) increase economic growth and the com-
22	petitiveness of this Nation in international mar-
23	kets.

1 SEC. 3. EXTENSION OF SBIR PROGRAM.

- 2 Section 9(m) of the Small Business Act (15 U.S.C.
- 3 638(m)) is amended to read as follows:
- 4 "(m) Termination.—The authorization to carry out
- 5 the Small Business Innovation Research Program estab-
- 6 lished under this section shall terminate on September 30,
- 7 2010.".

8 SEC. 4. THIRD PHASE ASSISTANCE.

- 9 Section 9(e)(4)(C)(i) of the Small Business Act (15
- 10 U.S.C. 638(e)(4)(C)(i) is amended by striking "; and" and
- 11 inserting "; or".
- 12 SEC. 5. RIGHTS TO DATA.
- 13 Section 9(j) of the Small Business Act (15 U.S.C.
- 14 638(j)) is amended by adding at the end the following:
- 15 "(3) Additional modifications.—Not later than 120
- 16 days after the date of enactment of the Small Business In-
- 17 novation Research Program Reauthorization Act of 2000,
- 18 the Administrator shall modify the policy directives issued
- 19 under this subsection to clarify that the rights provided for
- 20 under paragraph (2)(A) apply to all Federal funding
- 21 awards, including—
- 22 "(A) the first phase (as described in subsection
- 23 (e)(4)(A);
- 24 "(B) the second phase (as described in subsection
- 25 (e)(4)(B); and

1	"(C) the third phase (as described in subsection
2	(e)(4)(C)).".
3	SEC. 6. REPORT ON PROGRAMS FOR ANNUAL PERFORM-
4	ANCE PLAN.
5	Section 9(0)(8) of the Small Business Act (15 U.S.C.
6	638(o)(8)) is amended—
7	(1) by striking "its STTR program" and insert-
8	ing "the SBIR and STTR programs of the agency";
9	and
10	(2) by inserting before the semicolon ", and to
11	$the\ Administrator".$
12	SEC. 7. COLLECTION, REPORTING, AND MAINTENANCE OF
13	INFORMATION.
14	(a) Collection.—Section 9(g) of the Small Business
15	Act (15 U.S.C. 638(g)) is amended—
16	(1) in paragraph (7), by striking "and" at the
17	end;
18	(2) in paragraph (8), by striking the period at
19	the end and inserting "; and"; and
20	(3) by adding at the end the following:
21	"(9) collect, and maintain in a common format,
22	such information from awardees as is necessary to as-
23	sess the SBIR program, including information nec-
24	essary to maintain the database described in sub-
25	section (k).".

1	(b) Report to Congress.—Section 9(b)(7) of the
2	Small Business Act (15 U.S.C. 638(b)(7)) is amended by
3	inserting before the period at the end the following: ", in-
4	cluding the information collected under subsections (g)(9)
5	and (o)(9) and a description of the extent to which Federal
6	agencies are providing in a timely manner information
7	needed to maintain the database described in subsection
8	(k)".
9	(c) Public Database.—Section 9(k) of the Small
10	Business Act (15 U.S.C. 638(k)) is amended to read as fol-
11	lows:
12	"(k) Public Database.—Not later than 180 days
13	after the date of enactment of the Small Business Innova-
14	tion Research Program Reauthorization Act of 2000, the
15	Administrator shall develop, maintain, and make available
16	to the public a searchable, up-to-date, electronic database
17	that includes—
18	"(1) the name, size, location, and an identifying
19	number assigned by the Administrator, of each small
20	business concern that has received a first phase or sec-
21	ond phase SBIR award from a Federal agency;
22	"(2) a description of each first phase or second
23	phase SBIR award received by that small business
24	concern, including—

1	"(A) an abstract of the project funded by
2	the award;
3	"(B) the Federal agency making the award;
4	and
5	"(C) the date and amount of the award;
6	"(3) an identification of any business concern or
7	subsidiary established for the commercial application
8	of a product or service for which an SBIR award is
9	made; and
10	"(4) information regarding mentors and Men-
11	toring Networks, as required by section 35(e).".
12	SEC. 8. FEDERAL AGENCY EXPENDITURES FOR THE SBIR
13	PROGRAM.
14	Section 9(i) of the Small Business Act (15 U.S.C.
15	638(i)) is amended—
16	(1) by striking "(i) Each Federal" and inserting
17	$the\ following:$
18	"(i) Annual Reporting.—
19	"(1) In general.—Each Federal"; and
20	(2) by adding at the end the following:
21	"(2) Calculation of extramural budget.—
22	"(A) Methodology.—Not later than 4
23	months after the date of enactment of each ap-
24	propriations Act for a Federal agency required
25	by this section to have an SBIR program, the

comptroller of that Federal agency shall submit to the Administrator a report, which shall include a description of the methodology used for calculating the amount of the extramural budget of that Federal agency (as defined in subsection (e)(1)).

"(B) ADMINISTRATOR'S ANALYSIS.—The

Administrator shall include an analysis of the

methodology received from each Federal agency

referred to in subparagraph (A) in the report re
quired by subsection (b)(7).".

12 SEC. 9. FEDERAL AND STATE TECHNOLOGY PARTNERSHIP

13 **PROGRAM.**

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- 14 (a) FINDINGS.—Congress finds that—
- 15 (1) programs to foster economic development 16 among small high-technology firms vary widely 17 among the States;
 - (2) States that do not aggressively support the development of small high-technology firms, including participation by small business concerns in the Small Business Innovation Research Program (referred to in this section as "SBIR" or the "SBIR program"), are at a competitive disadvantage in establishing a business climate that is conducive to technology development; and

1	(3) building stronger national, State, and local
2	support for science and technology research in these
3	disadvantaged States will expand economic opportu-
4	nities in the United States, create jobs, and increase
5	the competitiveness of the United States in the world
6	market.
7	(b) Federal and State Technology Partnership
8	Program.—The Small Business Act (15 U.S.C. 631 et seq.)
9	is amended—
10	(1) by redesignating section 34 as section 36,
11	and
12	(2) by inserting after section 33 the following:
13	"SEC. 34. FEDERAL AND STATE TECHNOLOGY PARTNER
14	SHIP PROGRAM.
1 5	
15	"(a) Definitions.—In this section—
16	"(a) Definitions.—In this section— "(1) the term 'applicant' means an entity, orga-
16	"(1) the term 'applicant' means an entity, orga-
16 17	"(1) the term 'applicant' means an entity, orga- nization, or individual that submits a proposal for an
16 17 18	"(1) the term 'applicant' means an entity, orga- nization, or individual that submits a proposal for an award or a cooperative agreement under this section,
16 17 18 19	"(1) the term 'applicant' means an entity, organization, or individual that submits a proposal for an award or a cooperative agreement under this section, "(2) the terms 'business advice and counseling',
16 17 18 19 20	"(1) the term 'applicant' means an entity, organization, or individual that submits a proposal for an award or a cooperative agreement under this section, "(2) the terms 'business advice and counseling', 'mentor', and 'Mentoring Network' have the same
116 117 118 119 220 221	"(1) the term 'applicant' means an entity, organization, or individual that submits a proposal for an award or a cooperative agreement under this section, "(2) the terms 'business advice and counseling', 'mentor', and 'Mentoring Network' have the same meanings as in section 35(b);

1	"(4) the term 'SBIR program' has the same
2	meaning as in section $9(e)(4)$;
3	"(5) the term 'State' means any of the 50 States
4	of the United States, the District of Columbia, and
5	Puerto Rico; and
6	"(6) the term 'STTR program' has the same
7	meaning as in section $9(e)(6)$.
8	"(b) Establishment of Program.—The Adminis-
9	trator shall establish a program to be known as the Federal
10	and State Technology Partnership Program (referred to in
11	this section as 'FAST'), the purpose of which shall be to
12	strengthen the technological competitiveness of small busi-
13	ness concerns in the States.
14	"(c) Grants and Cooperative Agreements.—
15	"(1) Joint Review.—In carrying out the FAST
16	program under this section, the Administrator and
17	the SBIR program managers at the National Science
18	Foundation and the Department of Defense shall
19	jointly review proposals submitted by applicants and
20	may make awards or enter into cooperative agree-
21	ments under this section based on the factors for con-
22	sideration set forth in paragraph (2), in order to en-
23	hance or develop in a State—
24	"(A) technology research and development
25	bu small business concerns:

1	"(B) technology transfer from university re-
2	search to technology-based small business con-
3	cerns;
4	"(C) technology deployment and diffusion
5	benefiting small business concerns;
6	"(D) the technological capabilities of small
7	business concerns through the establishment or
8	operation of consortia comprised of entities, or-
9	ganizations, or individuals, including—
10	"(i) State and local development agen-
11	cies and entities;
12	"(ii) representatives of technology-
13	based small business concerns;
14	"(iii) industries and emerging compa-
15	nies;
16	"(iv) universities; and
17	"(v) small business development cen-
18	ters; and
19	"(E) outreach, financial support, and tech-
20	nical assistance to technology-based small busi-
21	ness concerns interested in participating in the
22	SBIR program, including initiatives—
23	"(i) to make grants or loans to compa-
24	nies to pay a portion or all of the cost of
25	developing SBIR proposals;

1	"(ii) to establish or operate a Men-
2	toring Network within the FAST program
3	to provide business advice and counseling
4	that will assist small business concerns that
5	have been identified by FAST program par-
6	ticipants, program managers of partici-
7	pating SBIR agencies, the Administration,
8	or other entities that are knowledgeable
9	about the SBIR and STTR programs as
10	good candidates for the SBIR and STTR
11	programs, and that would benefit from
12	mentoring, in accordance with section 35;
13	"(iii) to create or participate in a
14	training program for individuals providing
15	SBIR outreach and assistance at the State
16	and local levels; and
17	"(iv) to encourage the commercializa-
18	tion of technology developed through SBIR
19	program funding.
20	"(2) Selection considerations.—In making
21	awards or entering into cooperative agreements under
22	this section, the Administrator and the SBIR pro-
23	gram managers referred to in paragraph (1)—
24	"(A) may only consider proposals by appli-
25	cants that intend to use a portion of the Federal

1	assistance provided under this section to provide
2	outreach, financial support, or technical assist-
3	ance to technology-based small business concerns
4	participating in or interested in participating
5	in the SBIR program; and
6	"(B) shall consider, at a minimum—
7	"(i) whether—
8	"(I) the applicant has dem-
9	onstrated that the assistance to be pro-
10	vided would address unmet needs of
11	small business concerns in the commu-
12	nity; and
13	"(II) it is important to use Fed-
14	eral funding for the proposed activities;
15	"(ii) whether the applicant has dem-
16	onstrated that a need exists to increase the
17	number and success of small high-technology
18	businesses in the State, as measured by the
19	number of first phase and second phase
20	SBIR awards that have historically been re-
21	ceived by small business concerns in the
22	State;
23	"(iii) whether the projected costs of the
24	proposed activities are reasonable;

1	"(iv) whether the proposal integrates
2	and coordinates the proposed activities with
3	other State and local programs assisting
4	small high-technology firms in the State;
5	and
6	"(v) the manner in which the appli-
7	cant will measure the results of the activi-
8	ties to be conducted.
9	"(3) Proposal limit.—Not more than 1 pro-
10	posal may be submitted for inclusion in the FAST
11	program under this section to provide services in any
12	one State in any fiscal year.
13	"(4) Process.—Proposals and applications for
14	assistance under this section shall be in such form
15	and subject to such procedures as the Administrator
16	shall establish.
17	"(d) Cooperation and Coordination.—In carrying
18	out the FAST program under this section, the Adminis-
19	trator shall cooperate and coordinate with—
20	"(1) Federal agencies required by section 9 to
21	have an SBIR program; and
22	"(2) entities, organizations, and individuals ac-
23	tively engaged in enhancing or developing the techno-
24	logical capabilities of small business concerns,
25	including—

1	"(A) State and local development agencies
2	and entities;
3	"(B) State committees established under the
4	Experimental Program to Stimulate Competitive
5	Research of the National Science Foundation (as
6	established under section 113 of the National
7	Science Foundation Authorization Act of 1988
8	(42 U.S.C. 1862g)), to the extent that such com-
9	mittees exist in the States;
10	"(C) State science and technology councils,
11	to the extent that such councils exist in the
12	States; and
13	"(D) representatives of technology-based
14	small business concerns.
15	"(e) Administrative Requirements.—
16	"(1) Competitive basis.—Awards and coopera-
17	tive agreements under this section shall be made or
18	entered into, as applicable, on a competitive basis.
19	"(2) Matching requirements.—
20	"(A) In general.—The non-Federal share
21	of the cost of an activity (other than a planning
22	activity) carried out using an award or under a
23	cooperative agreement under this section shall
24	be—

1	"(i) 50 cents for each Federal dollar,
2	in the case of a recipient that will serve
3	small business concerns located in one of the
4	18 States receiving the fewest SBIR first
5	phase awards (as described in section
6	9(e)(4)(A));
7	"(ii) 1 dollar for each Federal dollar,
8	in the case of a recipient that will serve
9	small business concerns located in one of the
10	16 States receiving the greatest number of
11	such SBIR first phase awards; and
12	"(iii) 75 cents for each Federal dollar,
13	in the case of a recipient that will serve
14	small business concerns located in a State
15	that is not described in clause (i) or (ii)
16	that is receiving such SBIR first phase
17	awards.
18	"(B) Types of funding.—The non-Federal
19	share of the cost of an activity carried out by a
20	recipient shall be comprised of not less than 50
21	percent cash and not more than 50 percent of in-
22	direct costs and in-kind contributions, except
23	that no such costs or contributions may be de-
24	rived from funds from any other Federal pro-
25	gram.

1	"(C) Rankings.—For purposes of subpara-
2	graph (A), the Administrator shall reevaluate the
3	ranking of a State once every 2 fiscal years, be-
4	ginning with fiscal year 2001, based on the most
5	recent statistics compiled by the Administrator.
6	"(3) Duration.—Awards may be made or coop-
7	erative agreements entered into under this section for
8	multiple years, not to exceed 3 years in total.
9	"(f) Reports.—
10	"(1) Initial report.—Not later than 120 days
11	after the date of enactment of the Small Business In-
12	novation Research Program Reauthorization Act of
13	2000, the Administrator shall prepare and submit to
14	the Committees on Small Business of the Senate and
15	the House of Representatives a report, which shall in-
16	clude, with respect to the FAST program, including
17	Mentoring Networks (as defined in section 35)—
18	"(A) a description of the structure and pro-
19	cedures of the program;
20	"(B) a management plan for the program;
21	and
22	"(C) a description of the merit-based review
23	process to be used in the program.
24	"(2) Annual Reports.—The Administrator
25	shall submit an annual report to the Committees on

1	Small Business of the Senate and the House of Rep-
2	resentatives regarding—
3	"(A) the number and amount of awards
4	provided and cooperative agreements entered into
5	under the FAST program during the preceding
6	year;
7	"(B) a list of recipients under this section,
8	including their location and the activities being
9	performed with the awards made or under the
10	cooperative agreements entered into; and
11	"(C) the Mentoring Networks and the men-
12	toring data base, as provided for under section
13	35, including—
14	"(i) the status of the inclusion of men-
15	toring information in the database required
16	by section $9(k)$; and
17	"(ii) the status of the implementation
18	and description of the usage of the Men-
19	toring Networks (as defined in section 35).
20	"(g) Reviews by Inspector General.—
21	"(1) In General.—The Office of the Inspector
22	General of the Administration shall conduct a review
23	of—
24	"(A) the extent to which recipients under
25	the FAST program are measuring the perform-

1	ance of the activities being conducted and the re-
2	sults of such measurements; and
3	"(B) the overall management and effective-
4	ness of the FAST program.
5	"(2) Report.—During the first quarter of fiscal
6	year 2004, the Office of the Inspector General of the
7	Administration shall submit a report to the Commit-
8	tees on Small Business of the Senate and the House
9	of Representatives on the review conducted under
10	paragraph (1).
11	"(h) Program Levels.—
12	"(1) In general.—Subject to an appropriations
13	Act, there is authorized to be appropriated to carry
14	out the FAST program, including Mentoring Net-
15	works, under this section and section 35, \$10,000,000
16	for each of fiscal years 2001 through 2005.
17	"(2) Mentoring database.—Of the total
18	amount made available under paragraph (1) for fis-
19	cal years 2001 through 2005, a reasonable amount,
20	not to exceed a total of \$500,000, may be used by the
21	Administration to carry out section $35(e)$.
22	"(i) Termination.—The authorization to carry out
23	the FAST program under this section shall terminate on
24	September 30, 2005.".

1	(d) Coordination of Technology Development
2	Programs.—Section 9 of the Small Business Act (15
3	U.S.C. 638) is amended by adding at the end the following:
4	"(u) Coordination of Technology Development
5	Programs.—
6	"(1) Definition of Technology Development
7	PROGRAM.—In this subsection, the term 'technology
8	development program' means—
9	"(A) the Experimental Program to Stimu-
10	late Competitive Research of the National
11	Science Foundation, as established under section
12	113 of the National Science Foundation Author-
13	ization Act of 1988 (42 U.S.C. 1862g);
14	"(B) the Defense Experimental Program to
15	Stimulate Competitive Research of the Depart-
16	ment of Defense;
17	"(C) the Experimental Program to Stimu-
18	late Competitive Technology of the Department
19	of Commerce;
20	"(D) the Experimental Program to Stimu-
21	late Competitive Research of the Department of
22	Energy;
23	"(E) the Experimental Program to Stimu-
24	late Competitive Research of the Environmental
25	Protection Agencu:

1	"(F) the Experimental Program to Stimu-
2	late Competitive Research of the National Air
3	and Space Administration;
4	"(G) the Institutional Development Award
5	Program of the National Institutes of Health;
6	and
7	"(H) the National Research Initiative Com-
8	petitive Grants Program of the Department of
9	Agriculture.
10	"(2) Coordination requirements.—Each
11	Federal agency that is subject to subsection (f) and
12	that has established a technology development pro-
13	gram shall, in each fiscal year—
14	"(A) review for funding under that tech-
15	nology development program—
16	"(i) any proposal from an entity, orga-
17	nization, or individual located in a State
18	that is eligible to participate in that pro-
19	gram to provide outreach and assistance to
20	1 or more small business concerns interested
21	in participating in the SBIR program, in-
22	cluding any proposal to make a grant or
23	loan to a company to pay a portion or all
24	of the cost of developing an SBIR proposal;
25	or

"(ii) any proposal for the first phase of the SBIR program from a small business concern located in a State that is eligible to participate in a technology development program if the proposal, though meri-torious, is not funded through the SBIR program for that fiscal year due to funding restraints; and

> "(B) consider proposals described in subparagraph (A) to be eligible for funding, as described in subparagraph (A), if the applicant is located in a State that is an eligible State.

"(3) Definition of 'eligible State' means a State in which the total value of contracts awarded to small business concerns under the SBIR program is less than the total value of contracts awarded to small business concerns in a majority of other States, as determined by the Administrator in biennial fiscal years, beginning with fiscal year 2000, based on the most recent statistics compiled by the Administrator."

1 SEC. 10. MENTORING NETWORKS.

2	The Small Business Act (15 U.S.C. 631 et seq.) is
3	amended by inserting before section 36, as redesignated by
4	this Act, the following:
5	"SEC. 35. MENTORING NETWORKS.
6	"(a) FINDINGS.—Congress finds that—
7	"(1) the SBIR and STTR programs create jobs,
8	increase capacity for technological innovation, and
9	$boost\ international\ competitiveness;$
10	"(2) increasing the quantity of applications from
11	all States to the SBIR and STTR programs would
12	enhance competition for such awards and the quality
13	of the completed projects; and
14	"(3) mentoring is a natural complement to the
15	FAST program of reaching out to new companies re-
16	garding the SBIR and STTR programs as an effec-
17	tive and low-cost way to improve the likelihood that
18	such companies will succeed in such programs in de-
19	veloping and commercializing their research.
20	"(b) Definitions.—In this section—
21	"(1) the term business advice and counseling'
22	means providing advice and assistance on matters de-
23	scribed in subsection $(d)(2)(B)$ to small business con-
24	cerns to guide them through the SBIR and STTR
25	program processes, from application to award and
26	successful completion of each phase of the program;

1	"(2) the term 'mentor' means an individual de-
2	scribed in subsection $(d)(2)$; and
3	"(3) the term 'Mentoring Network' means an as-
4	sociation, organization, coalition, or other entity (in-
5	cluding an individual) that meets the requirements of
6	subsection (d).
7	"(c) Authorization for Mentoring Networks.—
8	The recipient of an award or participant in a cooperative
9	agreement under section 34 may use a reasonable amount
10	of such assistance for the establishment of a Mentoring Net-
11	work under this section.
12	"(d) Criteria for Mentoring Networks.—A Men-
13	toring Network established using assistance under section
14	34 shall—
15	"(1) provide business advice and counseling to
16	high technology small business concerns located in the
17	State or region served by the network and identified
18	$under\ section\ 34(c)(1)(E)(ii)\ as\ potential\ candidates$
19	for the SBIR or STTR programs;
20	"(2) identify volunteer mentors who—
21	"(A) are persons associated with a small
22	business concern that has successfully completed
23	one or more SBIR or STTR funding agreements;
24	and

1	"(B) have agreed to guide small business
2	concerns through all stages of the SBIR or STTR
3	program process, including providing assistance
4	relating to—
5	"(i) proposal writing;
6	``(ii) marketing;
7	"(iii) Government accounting;
8	"(iv) Government audits;
9	"(v) project facilities and equipment;
10	"(vi) human resources;
11	"(vii) phase III partners;
12	$``(viii)\ commercialization;$
13	"(ix) venture capital networking; and
14	"(x) other matters relevant to the
15	SBIR and STTR programs;
16	"(3) have experience working with small business
17	concerns participating in the SBIR and STTR pro-
18	grams;
19	"(4) contribute information to the national data-
20	base referred to in subsection (e); and
21	"(5) agree to reimburse volunteer mentors for
22	out-of-pocket expenses related to service as a mentor
23	under this section.
24	"(e) Mentoring Database.—The Administrator
25	shall—

1	"(1) include in the database required by section
2	9(k), in cooperation with the SBIR, STTR, and
3	FAST programs, information on Mentoring Networks
4	and mentors participating under this section, includ-
5	ing a description of their areas of expertise;
6	"(2) work cooperatively with Mentoring Net-
7	works to maintain and update the database;
8	"(3) take such action as may be necessary to ag-
9	gressively promote Mentoring Networks under this sec-
10	tion; and
11	"(4) fulfill the requirements of this subsection ei-
12	ther directly or by contract.".

Calendar No. 541

 ${}^{\tiny{106\text{TH CONGRESS}}}_{\tiny{2D Session}}~H.R.~2392$

[Report No. 106-289]

A BILL

To amend the Small Business Act to extend the authorization for the Small Business Innovation Research Program, and for other purposes.

> May 10, 2000 Reported with an amendment